

Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 PM-05 INR-10 L-03 ACDA-12
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FM USMISSION USNATO
TO SECSTATE WASHDC PRIORITY 2784
SECDEF WASHDC PRIORITY
INFO USNMR SHAPE BE PRIORITY

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STATE FOR EUR/RPM-REHFELD, DG, L/M AND LEG/CLS

DEFENSE FOR DASD(C)A, DIR. PERS/SECURITY (WHS),
GENCOUNS AND LEGISLATIVE AFFAIRS

USNMR SHAPE FOR CPO NSSG(US)-BLAKE

E.O. 11652: N/A
TAGS: AORG, NATO
SUBJECT: NATO DIRECT HIRE OF U.S. CITIZENS

REFS: A. USNATO 4789, B. STATE 160921

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1. IN RESPONSE TO PARA 2A, REFTTEL B:

A. CURRENT SECONDED POSITIONS FILLED BY US INCUMBENTS,
BY ORGANIZATION, ARE:

(1) NATO IS 8
(2) CEOA 1
(3) NATO DEF COLLEGE 1

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(4) NICSMA 14
(5) NAMSA 11

B. OF 34 DIRECT HIRE POSITIONS HELD BY US NATIONALS, ONLY
NINE ARE OF DEFINITE DURATION WHICH COULD BE SECONDED
IN FY 79. (FYI: WE HAVE NOT RECEIVED REPLIES TO OUR
4 APRIL 1977 LETTERS INDICATING SECONDMENT AS A VIABLE

OPTION FOR DIRECT HIRE EMPLOYEES SO WE HAVE NO INDICATION OF HOW MANY OF THE NINE WOULD ACCEPT SECONDMENT. END FYI) THESE DEFINITE CONTRACT DIRECT HIRES, BY ORGANIZATION AND DATE OF DEFINITE CONTRACT EXPIRATION ARE:

(1) MS. NESHER	(B3)	IS	14.3.79
(2) MR. GONZALEZ	(A3)	IS	30.11.78
(3) MR. HERZOG	(A3)	IS	31.8.80
(4) MR. ALBIN	(A3)	STC	15.2.79
(5) MR. CLINE	(A3)	STC	31.7.79
(6) MR. SLEGERS	(B4)	NAMSA	30.4.82
(7) MR. SCHULTZ	(B5)	NAMSA	31.1.82
(8) MR. HELLER	(B4)	NATO HAWK	30.4.79
(9) MS. CHENIVESSE	(B2)	AGARD	15.1.79

C. HENCE, THE TOTAL NUMBER OF DOD SPACES REQUIRED TO COVER INCUMBENTS FOR SECONDMENT ARE FORTY-FOUR (44). (FYI: ONGOING NOMINATIVE ACTIONS FOR FY 79, BASED ON PAST EXPERIENCE, COULD ADD A FURTHER NINE POSITIONS TO THIS OVERALL 44 FIGURE. IN THIS REGARD, CURRENT VOUCHERED POSITIONS AVAILABLE TRADITIONALLY FOR SECONDMENT ACTION ARE:

(1) NATO IS	9
(2) CEOA	2
(3) NATO HAWK	1 (BEING TRANSFERRED TO NATO LIMITED OFFICIAL USE

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-	DEF COLLEGE)
(4) NICSMA	16
(5) NAMSA	16

THIS VOUCHERING SHOULD COVER THE ONGOING ACTIONS AND OUGHT NOT BE USED FOR DIRECT HIRE COVERAGE, IF AT ALL POSSIBLE. END FYI)

2. CONCERNING PARA 2B, REFTTEL B, CPO NSSG(US) FURNISHES INFORMATION THAT EXCEPTIONS MUST BE MADE TO GIVE OVERSEAS LIMITED APPOINTMENTS (OLA) TO GS-10'S AND ABOVE, AND, IN APPLICABLE CASES, TO APPOINT PERSONNEL WHO HAVE BEEN OVERSEAS MORE THAN FIVE YEARS. DEPARTMENTAL APPROVAL ON THESE WOULD BE SUFFICIENT. OTHER CONSIDERATIONS ARE ENTITLEMENT TO LOCAL QUARTERS ALLOWANCE (LQA) AND TRANSPORTATION AGREEMENT. EACH APPOINTEE'S CASE WOULD BE DECIDED BASED ON ITS MERITS. SINCE OLA DOES NOT CONFER STATUS, PERSONNEL WOULD BE EXCLUDED FROM CIVIL SERVICE RETIREMENT SYSTEM AND ONCE 5-YEAR LIMITATION AGREEMENT IS APPLIED TO THEM, THEY WOULD BE INELIGIBLE TO REGISTER IN DOD PRIORITY PLACEMENT PROGRAM FOR CONTINUED CIVIL SERVICE EMPLOYMENT IN CONUS. RECOMMEND EFFORTS BE MADE TO OBTAIN SELECTIVE CERTIFICATION FROM

THE CIVIL SERVICE COMMISSION FOR THESE PERSONNEL.
PERSONNEL APPOINTED MUST, OF COURSE, MEET CIVIL
SERVICE QUALIFICATION STANDARDS. ALSO, FEASIBILITY
OF GRANTING ADVANCE STEP IN PAY GRADE BASED ON
SENIORITY OF EMPLOYEE IN THE SAME NATO POSITION AND
GRADE SHOULD BE EXPLORED. (FYI: REGARDING 5-YEAR
RULE, WE WOULD HOPE THAT DIRECT HIRE PERSONNEL
ACCEPTING SECONDMENT STATUS WOULD HAVE THEIR FIVE
YEARS START AT TIME OF SECONDMENT WITH NO PRIOR
SERVICE BEING COUNTED. END FYI)

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3. CONCERNING PARA 2C, REFTEL B, CPO NSSG(US), THE
PROPOSED SERVICING AGENT, INDICATES THAT THEY CAN
IMPLEMENT RECRUITMENT FOR APPOINTMENTS LOCALLY, ON
A CASE BY CASE BASIS. THE PROPOSAL TO DESIGNATE AS
ADMINISTRATIVE AGENT THE DEPARTMENT OF ARMY, WITH
SERVICING BEING ACCOMPLISHED BY THE CPO NSSG(US) IS
APPROPRIATE. INDEED, THE U.S. ADMINISTRATIVE AGENT
MIGHT BE THE AIR FORCE OR NAVY DEPARTMENTS DEPENDING
ON LOCATION OF NATO AGENCIES WHERE US PERSONNEL ARE
TO BE SECONDED. WE BELIEVE, FOR EXAMPLE, THAT THE
AIR FORCE WOULD PROVIDE THIS SERVICE FOR STC AND
PERHAPS AGARD WHILE OTHER POSITIONS AT THE MOMENT FOR IS,
NAMSA, NICSMA, CEOA, NATO HAWK, AND NATO DEF COLLEGE
ARE COVERED BY CPO NSSG. THE USNATO DIRECTOR OF
ADMINISTRATION, SECURITY AND PERSONNEL WOULD ESTABLISH
OPERATING PROCEDURES FOR PROCESSING OF PERSONNEL WITH
THE APPROPRIATE ADMINISTRATIVE AGENTS, ONCE IDENTIFIED.

4. AS CONCERNS THE ALTERNATIVE OF A NEW AGREEMENT WITH NATO MODIFYING AR. XIX OF THE OTTAWA AGREEMENT TO PERMIT THE USG TO TAX DIRECT HIRES, PARA 3, REFTEL B, WE DO NOT BELIEVE IT WOULD BE PRODUCTIVE TO RAISE THIS POINT
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WITHIN THE ALLIANCE. ALTHOUGH WE DO NOT BELIEVE SUCH ACTION WOULD NECESSARILY CAUSE ACTUAL CHANGE IN OTHER NATIONS' TAX APPROACH TO THEIR OWN NATIONALS IN VIEW OF LAWS AND UNDERSTANDINGS IN FORCE NOT ONLY FOR THIS ALLIANCE BUT ALSO FOR OTHER INTERNATIONAL BODIES SUCH AS EEC, OECD, ETC., WE DO FORESEE PROBLEMS WHICH MIGHT ENSUE IN SUCH TAX STATUS CASES AS THE ONGOING PROBLEM OF THE WATER TAX IN THE NETHERLANDS FOR THOSE NATO EMPLOYEES ASSIGNED TO FACILITIES IN THE SEVERAL SPONSOR NATIONS. WE COULD ENVISAGE SUCH A CHANGE FURTHER ENCOURAGING ALL MEMBERS TO TAX OTHER NATIONALS IN ACCORDANCE WITH DOMESTIC TAX TRADITIONS ONCE A BREACH WAS MADE.

5. FINALLY, THERE ARE 26 US NATIONALS WHOSE INDEFINITE CONTRACTS WITH NATO WILL KEEP THEM EMPLOYED FOR SOME YEARS AS DIRECT HIRES. THOSE WITH SALARIES AND EMOLUMENTS OVER \$15,000 ADVISE THAT THEY HAVE REPORTED THEIR SALARIES TO IRS AND CLAIMED EXEMPTION UNDER THE OTTAWA AGREEMENT. TO DATE, THESE TAX RETURNS HAVE NOT BEEN CHALLENGED. OF COURSE, WHETHER IT WOULD BE PRUDENT TO EXAMINE THIS SITUATION WITH IRS WITH A VIEW TO POSITIVE EXEMPTION IS A DIFFICULT QUESTION, EXCEPT BY INDIVIDUAL INITIATIVE. WE HAVE ALSO BEEN ADVISED OF ORGANIZATIONAL ACTION IN THE CASE OF US NATIONALS EMPLOYED BY OTHER INTERNATIONAL ORGANIZATIONS SUCH AS THE UN AND OECD WHEREIN ARRANGEMENTS ARE MADE WHICH IN EFFECT CONFER TAX EXEMPT STATUS BY REFUNDING TAXES PAID BY THE INDIVIDUAL. OF COURSE, WE COULD ANTICIPATE SUCH REFUNDS BEING CHARGED AGAINST US CONTRIBUTIONS, THE LEGALITY OF WHICH COULD BE SUBJECT TO QUESTION. IN ANY EVENT, A CERTAIN PROBLEM WILL CONTINUE TO EXIST FOR THESE INDEFINITE HIRES UNTIL THEY RETIRE AT AGE 65.
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YET, THEY WILL PROBABLY PREFER TO ACCEPT THIS PROBLEM RATHER THAN TO AGREE TO A CHANGE TO SECONDMENT, PARTICULARLY WHERE EARNINGS WOULD DROP MARKEDLY FOR THOSE WHO HAVE ALREADY RETIRED FROM US GOVERNMENT SERVICE.

6. AS NOTED IN PARAGRAPH 4, REFTTEL A, WE BELIEVE IN
DUE COURSE THAT WE MUST RESPOND IN SOME FASHION TO
THE NATO TERMINATION ACTION AND WILL AWAIT FURTHER
GUIDANCE. WILSON

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